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TOOLKIT LEGEND

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Texas leaders play an important role in fostering communities that are resilient against damage from natural disasters. Residents of resilient communities are better prepared for severe weather events and experience multiple benefits from strong building codes and practices. Benefits include safe, strong, and sustainable homes and businesses, a more stable local economy, and fewer burdens and disruptions in the delivery of emergency services.

The Texas State Collaborative (TSC) is a private-public collaboration that was formed in 2012 to address the most pressing issues affecting Texas’ built environment. Stakeholders from leading insurers, reinsurers, design/build associations, building code officials, emergency managers, meteorologists, and state and local government officials make up the collaborative.

The TSC supports three key building blocks in support of disaster-resilient communities:

- Increase public safety through enhanced awareness of Texas weather risks
- Modern, strong state and local building codes
- Consistent and effective enforcement of state and local building codes by trained professionals

To that end, the Federal Alliance for Safe Homes (FLASH)® created the Texas Leadership Toolkit for the TSC to raise awareness of weather perils specific to City of Dallas/Denton County and to help spotlight what residential building code is in effect and what that means with respect to life safety for City of Dallas/Denton County.

**Stakeholders of the TSC:**

- BASF – The Chemical Company
- Building Officials Association of Texas
- Cement Council of Texas
- Federal Alliance for Safe Homes (FLASH)
- Federal Emergency Management Agency (FEMA)
- FloodSmart
- Habitat for Humanity Texas
- International Code Council
- ISO
- KOHLER Generators
- National Storm Shelter Association
- National Weather Service
- Office of the Public Insurance Counsel
- Portland Cement Association
- Simpson Strong-Tie Co.
- State Farm Insurance Companies
- Texas Department of Insurance
- Texas Floodplain Management Association
- Texas Tech University, National Wind Institute
- The Home Depot
- The Salvation Army
- Truss Manufacturers of America
- USAA
Top Three Hazards for North Central Texas:
Hail, Flood, and, Tornado

Hail

In the late afternoon of May 5, 1995, a line of intense thunderstorms developed west of Fort Worth, Texas, and moved rapidly eastward into the city. The storm dumped copious amounts of hail, producing 18-inch deep accumulations in some areas.

Directly in the path of the intensifying storm was one of Fort Worth’s biggest outdoor events—Mayfest. More than 10,000 people were enjoying the festival's activities when the storm struck. With few places to seek proper shelter, thousands were exposed to baseball- and softball- size hail, which ripped tree branches and tore through tents and car windshields. At least 90 individuals were injured and thousands of vehicles, homes and businesses sustained damage.

Across the Metroplex, the storm inflicted damages estimated at $1.6 billion (in 1995 dollars), making it one of the costliest thunderstorm events in U.S. history and the costliest hail event in Texas history.

Flood

During the early morning hours of June 18, 2007, slow moving thunderstorms dumped eight inches of rain in a broad area extending from the Red River, southward into the Dallas-Fort Worth Metroplex. Six people lost their lives and hundreds became homeless as devastating flash floods struck several communities across North Texas. In the Metroplex, about 100 mobile homes were inundated and many washed off their foundations. Water covered numerous roadways throughout north Texas, killing drivers trapped in floodwaters and requiring water rescues from emergency officials.
Tornado

On May 15, 2013, a series of 19 tornadoes struck north Texas, including an EF-4 which took six lives near Granbury, TX. Another 54 people were injured by tornadoes that evening and hundreds of homes suffered major damage or were destroyed.

Source: Unless otherwise noted, all information in this document courtesy of the National Weather Service. FLASH would like to thank the various individuals who contributed to this toolkit.
Better Building Codes and Practices Save Lives, Property, and Money

- Building codes are a community’s first line of defense against natural disasters, including flash floods, hurricanes, hail, tornadoes, and wildfire. Building codes offer a minimum level of life safety which is why modern, model codes, and beyond-code building practices better protect homes and businesses against natural disasters.
  - Over the last 15 years, Texas has experienced its share of property damage from devastating natural disasters including:

<table>
<thead>
<tr>
<th>By Year</th>
<th>Event/Location</th>
<th>By Cost</th>
<th>By Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>2013</td>
<td>Tornadoes/Hail (Palo Pinto)</td>
<td>$200 million</td>
<td>$13 billion</td>
</tr>
<tr>
<td>2012</td>
<td>Hail/Wind (McAllen)</td>
<td>$263 million</td>
<td>Tropical Storm Allison</td>
</tr>
<tr>
<td>2012</td>
<td>Tornadoes/Hail (Dallas/Ft. Worth)</td>
<td>$785 million</td>
<td>$3.4 billion Hurricane Rita</td>
</tr>
<tr>
<td>2012</td>
<td>Hail Storm (Dallas/Ft. Worth)</td>
<td>$901 million</td>
<td>Hail Storm (North Texas)</td>
</tr>
<tr>
<td>2011</td>
<td>Wildfire (Bastrop County)</td>
<td>$367 million</td>
<td>$901 million Hail Storm (Dallas/Ft. Worth)</td>
</tr>
<tr>
<td>2009</td>
<td>Hail Storm (Austin)</td>
<td>$150 million</td>
<td>$785 million Tornadoes/Hail (Dallas/Ft. Worth)</td>
</tr>
<tr>
<td>2008</td>
<td>Hurricane Ike (Galveston)</td>
<td>$13 billion</td>
<td>$605 million Tornado (Ft. Worth)</td>
</tr>
<tr>
<td>2008</td>
<td>Hurricane Dolly (Port Mansfield)</td>
<td>$543 million</td>
<td>$543 million Hurricane Dolly (Port Mansfield)</td>
</tr>
<tr>
<td>2005</td>
<td>Hurricane Rita (Sabine Pass)</td>
<td>$3.4 billion</td>
<td>$367 million Wildfire (Bastrop County)</td>
</tr>
<tr>
<td>2003</td>
<td>Hail Storm (North Texas)</td>
<td>$1.1 billion</td>
<td>$263 million Hail/Wind (McAllen)</td>
</tr>
<tr>
<td>2001</td>
<td>Tropical Storm Allison (Houston)</td>
<td>$4.7 billion</td>
<td>$200 million Tornadoes/Hail (Palo Pinto)</td>
</tr>
<tr>
<td>2000</td>
<td>Tornado (Ft. Worth)</td>
<td>$605 million</td>
<td>$150 million Hail Storm (Austin)</td>
</tr>
</tbody>
</table>

- Better building codes and mitigation save lives and limit property losses.
  - A 2011 Louisiana State University Hurricane Center study determined that if strong building codes had been in place before Katrina, wind damage would have been reduced by 80 percent and $8 billion in property losses would have been saved.
  - A December 2013 report by the Federal Insurance Office of U.S. Department of the Treasury stated “proper construction techniques and materials can save lives and reduce both insured losses and taxpayer burden.” The report further cited that “effective mitigation strongly enhances the safety of occupants and durability of property.”

- Better building codes and mitigation reduce the burden on taxpayers and local governments tasked with providing first responders and emergency management services.
  - A 2005 study by the National Institute of Building Sciences’ Multihazard Mitigation Council documented that $1 spent on mitigation for activities ranging from enhanced building codes and public awareness to large scale physical retrofitting and other mitigation construction projects saves society an average of up to $4.

- Better building codes prevent economic disruption to businesses, their employees and the overall community.
  - According to the National Oceanic and Atmospheric Administration, there have been 25 major disasters in the last two years that have caused more than $1 billion in economic losses.
Introduction to Texas Windstorm Insurance Association (TWIA)
TWIA provides windstorm and hail insurance coverage to coastal residents when private insurance companies exclude such coverage from their residential policies. TWIA currently provides this coverage in 14 Texas coastal counties as well as parts of Harris County. Generally, for designated catastrophe areas to be eligible for TWIA coverage, all construction, alteration, remodeling, enlargement, and repair of, or addition to, any structure in the designated catastrophe area must be performed in compliance with the applicable building code standards, as set forth in the plan of operation.

TWIA Credits for Meeting or Exceeding Applicable Building Code
TWIA offers premium discounts ranging from 19% to 33% for building code compliance depending on the location of the insured property and which building code the home is constructed to meet. The Texas Department of Insurance (TDI) must certify the structure as meeting the requirements specified in the TWIA Building Code or the I-Codes adopted by TDI since February 1, 2003 to qualify for the rate reductions. The rate reductions apply to windstorm and hail insurance policies issued by TWIA on and after February 28, 1999 for the TWIA Building Code and on and after July 31, 2003 for the I-Codes adopted by TDI since February 1, 2003.

TWIA Discounts for Existing Structures with Retrofitted Exterior Openings
TWIA policies are eligible for a rate reduction of 10% for dwelling coverage and 10% for personal property coverage for residential structures in a designated catastrophe area constructed prior to September 1, 1998, or February 1, 2003, as applicable, which have been retrofitted with exterior opening protection that meets the windborne debris impact-resisting standards established by TDI. “Exterior openings” are defined as “Openings in the exterior walls or roofs of residential structures, including, but not limited to, windows, doors, garage doors, and skylights.” All exterior openings of the residential structure must be protected.

Homeowners’ and TWIA Discounts for Impact-Resistant Roofing
Many insurance companies offer a discount for impact-resistant roof coverings to their policyholders. Each insurance company has the ability to determine the test standards the products must comply with and the types of discounts or credits they offer. Also, TWIA offers credits to residential structures for impact-resistant roof coverings tested to UL Standard 2218. The credits range from 4% to 14% based on the territory, date installed, and class of roof from UL 2218.

Homeowners’ Discount for Homes Constructed with an Insulating Concrete Form System
Texas Statutes authorize an insurer the option to grant an applicant a discount on the applicant’s homeowners’ insurance premiums for insured property on receipt of written verification from the applicant that the property was constructed with an insulating concrete form system. “Insulating concrete form system” is defined as “a building construction system primarily used to frame exterior walls in which polystyrene foam forms are placed in the walls of a structure under construction and filled with concrete and steel reinforcing material to become a permanent part of the structure.”

Freeboard, NFIP Premium Savings and CRS Credits
The 2008 Supplement to the 2006 Evaluation of the National Flood Insurance Program’s Building Standards validated the 2006 publication’s general hypothesis of freeboard’s benefits to homeowners and communities—both regarding avoided flood damages and National Flood Insurance Program (NFIP)
premium savings offsetting the additional costs of construction. This report provides additional information regarding NFIP premiums and construction costs as they correlate to different amounts of freeboard, and is available at http://www.fema.gov/media-library/assets/documents/31735?id=7241. Furthermore, participating communities may receive NFIP Community Rating System (CRS) credits if the community requires freeboard, in accordance with CRS specifications. For more information about the CRS Program, visit http://www.fema.gov/national-flood-insurance-program-community-rating-system.

Benefits of Using the I-Codes in a Community’s Floodplain Management Program

Strong floodplain management regulations are integral to protect a community from the potentially devastating effects of flooding, which can occur without warning. Integrating the International Code Council’s I-Codes as part of a community’s floodplain management strategy furthers one of the long-term objectives of the National Flood Insurance Program: to reduce flood damage and losses. Communities that enforce the 2009 and later editions of the I-Codes can rely on the flood provisions of those codes for buildings and structures in flood hazard areas. Floodplain management regulations must also address other aspects of development in flood hazard areas.

There are various advantages to using the I-Codes as part of a community’s floodplain management program, including:

- Reduced conflicts between building codes and floodplain management regulations
- Building construction requirements regarding perils are consolidated and are easy to reference
- Increased assurance of quality building
- Building codes have some increased standards and more specific requirements than the NFIP requirements
- Increased consistency in permit conditions and requirements
- Regulation of all buildings and structures, in flood hazard areas resulting in consolidated and strengthened enforcement; effective, routine inspections; and increased compliance of regulations in existing buildings

For more information about how a community can use the I-Codes as a part of its floodplain management strategy, see Reducing Flood Loss Through the International Codes: Coordinating Building Codes and Floodplain Management Regulations, Fourth Edition, 2014.

Additionally, the 2008 Quick Guide: Floodplain Management in Texas is an excellent resource to better understand floodplain management and development.

Sources:


Executive Summary of Findings

City of Dallas/Denton County

The following is an executive summary of findings from an analysis conducted of the residential building code in effect for your community as it compares to model codes and beyond-code disaster resilient building practices.

Residential Building Code for City of Dallas:
2012 International Residential Code with amendments

Residential Building Code for Denton County:
See Additional Background

Residential Building Code Opportunities:

- Require all roof coverings and individual replacement shingles or shakes be minimum Class A for additional protection against wildfire
- Incorporate freeboard 12” or greater above Base Flood Elevation for additional flood protection
- Recommend impact-resistant roof coverings with a rating of Class 3 or 4 when tested in accordance with UL 2218 or FM 4473, to provide increased resistance to hail and debris resulting from thunderstorm winds
- Increase wind design speed value to ASCE 7-05 wind speed value plus 20 mph, increase roof deck thickness and add requirement for sealed roof deck for additional protection against hurricane winds, wind-borne debris and hail
- Require a building official to issue a Certificate of Occupancy before a home is occupied or a change of use in the existing occupancy is made

Building Code Effectiveness Grade Scale (BCEGS) Rating for City of Dallas: 4

Building Code Effectiveness Grade Scale (BCEGS) Rating for Denton County: 99

All communities need building codes to protect their citizens from weather risks such as hurricanes, tornadoes, flash floods, hail, and wildfire. Safe, strong and sustainable homes that are more resilient against damage from natural disasters also support a more stable local economy, fewer taxpayer burdens, and reduced demand for emergency services.

Local elected leaders committed to protecting the public have a central role in improving the level of safety for homes built in their communities. Strong building codes and effective enforcement of those are the foundation for disaster-resilient communities.
Additional Background

City of Dallas

The City of Dallas has a population of 1,197,816 [2010 Census], and effective November 1, 2013, it adopted the 2012 IRC (with amendments). Regardings some building code processes in the City of Dallas, the building official, charge of the division of building inspection, is appointed by the city manager and tasked with enforcement of the codes, specifically including providing interpretations of the codes and the adoption and enforcement of rules clarifying the application of the codes. Additionally, a Building Inspection Advisory, Examining, and Appeals Board has various roles including: (1) hearing appeals from building code determinations; (2) hearing and approving requests for alternative equivalent materials or methods of construction from the codes; and (3) hearing and making recommendations on requested code amendments. The Board may conduct public hearings regarding proposed building code amendments, and the Board’s recommendations are forwarded with proposed amendments to the City Council.

Denton County

Denton County has a population of 662,614 [2010 Census]. On January 26, 2010 the Denton County Commissioners Court adopted a resolution to apply to new residential construction (and some remodels) within that portion of the County’s unincorporated area—outlining a residential building code, inspections, and notices, available at http://dentoncounty.com/~imedia/Departments/Public-Works-Planning/LRR/Home-Owners-and-Builders.ashx. However, some Texas counties perceive that they lack effective enforcement power over residential building codes. Adoption and enforcement are the key requirements for strong building codes, and it is important to understand that adoption without adequate enforcement places both people and property at risk.

Additionally, Denton County has its own floodplain regulations and permitting requirements.

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1 The material in this document and throughout this toolkit is for informational and educational use only, and it is in no way intended to constitute legal advice. Contact the local government or other authority for official building code information.
4 This figure reflects the total population with the City of Dallas included within it. The total population of the City of Dallas within Denton County according to the 2013 Census is 28,129. http://www.txcip.org/tac/census/profile.php?FIPS=48121.
## Amendment Profile Layout
### City of Dallas: Substantial Amendment Changes to 2012 IRC, Impacts & Recommendations

<table>
<thead>
<tr>
<th>IRC Section</th>
<th>Current Amendment</th>
<th>Impact</th>
<th>Recommendation</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>1 - Strengthens</strong></td>
<td>R502, R602, R802 Wood Framing Tables</td>
<td>Amending design values for southern pine girder and header spans, and joist and rafter span tables</td>
<td>The new values generally align with revised design values for southern pine header and girder spans, and joist and rafter span tables designed to maintain the structural integrity of the dwelling. This is basic protection against natural disasters, including high-wind events like tornadoes.</td>
</tr>
<tr>
<td><strong>2 - Strengthens</strong></td>
<td>R902.3 Minimum Roof Class</td>
<td>Adding a new Subsection R902.3 “Minimum roof class” specifying that roof coverings and individual replacement shingles or shakes be a minimum Class C</td>
<td>Roof coverings and individual replacement shingles or shakes meet testing standards to protect against light fire exposures</td>
</tr>
<tr>
<td><strong>3 - 2012 IRC</strong></td>
<td>R322 Flood-Resistant Construction</td>
<td>City of Dallas floodplain regulations do not specify any freeboard above the Base Flood Elevation (BFE)</td>
<td>Freeboard provides additional flood protection and results in potential insurance premium reductions; 2012 IRC generally does not require freeboard (outside of Coastal A and V Zones)</td>
</tr>
<tr>
<td><strong>4 - 2012 IRC</strong></td>
<td>N/A</td>
<td>City of Dallas does not specify requirements for impact-resistant roofing for residential structures</td>
<td>The 2012 IRC does not contain provisions regarding impact-resistant roofing; roof coverings are a major element often damaged by hail</td>
</tr>
<tr>
<td><strong>5 - 2012 IRC</strong></td>
<td>Table R301.2(1) Climatic and Geographic Design Criteria</td>
<td>City of Dallas specifies 90 mph (3-sec gust) for wind design speed in table R301.2(1)</td>
<td>City of Dallas’s current wind design speed corresponds to values in 2012 IRC</td>
</tr>
<tr>
<td><strong>6 - Weakens</strong></td>
<td>R110.1 Certificate of Occupancy (C.O.)</td>
<td>Removing requirement for builders to secure a C.O. for residential structures</td>
<td>Potential decrease in building code compliance leading to concerns as to the determination of whether the residence can safely be occupied</td>
</tr>
</tbody>
</table>
1) Amendment 1 Impact

Amendment 1 is generally consistent with the revised design values for southern pine header and girder spans, and joist and rafter span tables, to address changes to design values for all grades of visually-graded southern pine lumber, certified by the American Lumber Standards Committee Board of Review. The 2015 IRC will incorporate some of these revised design values with changes. The revised design values support maintaining the structural integrity of the dwelling, and in turn, this is a basic measure of protection against high-wind events like tornadoes.

2) Amendment 2 Impact

Amendment 2 reflects the addition of a new Subsection R902.3 “Minimum roof class” requiring that all roof coverings and individual replacement shingles or shakes be a minimum Class C. Section R902.1 “Roofing covering materials” sets forth criteria when Class A, B or C roofing are required. Class A, B and C roofing have been tested for fire exposure protection. However, Class A is the highest rated roof class for fire exposure protection in accordance with ASTM E108 or UL 790. The City of Dallas faces an excessive heat hazard, a condition conducive to wildfires. Upgrading to Class A roof coverings will provide increased resistance to the spread of wildfire.

3) Provision 3 Impact

Provision 3 states buildings constructed in flood hazard areas are to be built to R322 or by the City of Dallas Floodplain Regulations. City of Dallas “Flood Plain Regulations” do not specify any freeboard above the BFE. There are many differences between these two standards, and our recommendation focuses on increasing freeboard as just one measure of increased flood protection. Individual homes face different flood risks, and homeowners can learn more about their dwelling’s risk from local floodplain management professionals or from the National Flood Insurance Program (NFIP). A general recommendation for improving a dwelling’s flood resistance is to incorporate freeboard above the BFE. This added factor of safety may also result in reduced flood insurance premiums. Furthermore, if your community participates in the NFIP Community Rating System (CRS) program, there could be additional flood insurance premium discounts up to 45 percent.

4) Provision 4 Impact

The most effective way to minimize hail damage to a structure’s roof system is to use roofing materials that are resistant to hail impacts. Hail damage occurs on other elements of the structure as well (e.g., windows and sidings), which should be considered for potential mitigation measures. While the IRC does not require impact-resistant roof coverings, such coverings are an effective way to increase resistance to hail and debris damage resulting from thunderstorm winds.

5) Provision 5 Impact

The basic wind speed value in Table R301.2(1) conforms with the values specified in the basic wind speed map on Figure R301.2(4)A in the 2012 IRC. Since tornadoes are one of the top three weather hazards identified by the Weather Forecast Office for the City of Dallas, additional design measures can be taken to protect structures from less intense tornadoes and other high-wind events. Additionally, we recommend increasing the ASCE 7-05 wind speed value 20 mph (this value should be revisited if ASCE 7-10 applies), increasing roof deck thickness, and adding a requirement for sealed roof deck. We also recommend that the code invoke ICC-500 regarding the installation of storm shelters for life safety protection.

6) Amendment 6 Impact

Generally, a C.O. is granted upon a determination that a structure may be occupied for its intended use. Before a C.O. is issued, compliance with the applicable building code is typically reviewed. Use of a C.O. is an important enforcement tool for a jurisdiction’s building official, and removing this tool may lead to decreased compliance with building codes.

Although, while the requirement of a C.O. was removed, the Dallas Development Guide states that utility services are not to be activated unless structures meet City codes.

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* Asterisk indicates that the provision is consistent with the North Central Texas Council of Government’s “Recommended Amendments to the 2012 International Residential Code.”

1 American Wood Council, “Recommended amendments to the 2012 International Residential Code, Section R502 Header and Girder Spans, R602 Header Spans, and R802 Joist and Rafter Span tables to address changes to design values for all grades of visually-graded southern pine lumber,” March 2013.

Average Texas Home Profile

Currently Residential Practices for Homes Built in City of Dallas

- Roof deck typically 7/16" OSB or plywood
- No specific requirement for impact-resistant roof covering
- Built to 2012 IRC with amendments
- No freeboard currently

Recommended New or Retrofit Construction for Weather-Ready Homes

- Require roof coverings and individual shingles and shakes be a minimum Class A
- Increase roof deck thickness & require sealed roof deck
- Impact-resistant roof covering with a rating of Class 3 or 4 per UL 2218 or FM 4473
- Freeboard 12" or more from base flood elevation to the first floor of the residence

Approximately 2850 square feet
Median price $197,000
How does City of Dallas/Denton County Rate on Building Code Enforcement?
(The lower the class number is, the more favorable the rating)

The City of Dallas’ BCEGS® rating is:  4

Denton County’s BCEGS rating is:  99

Building Code Effectiveness Grading Scale (BCEGS) classification, a program of the Insurance Services Office, Inc. (ISO)®, is a tool used to measure the effectiveness of a jurisdiction’s building code enforcement. The BCEGS program assesses the adoption and enforcement of a community’s building codes with special emphasis on mitigation of losses from natural hazards. ISO collects information regarding the administration of building codes, building plan review, field inspections, and other underwriting data. This information is used to determine a “class” based on a 1 to 10 scale. The lower the class number is, the more favorable the rating. A BCEGS Class 99 rating may be assigned for several reasons: the properties were developed prior to the initial BCEGS evaluation, the jurisdiction does not meet the participation requirements of the BCEGS program, or the jurisdiction declines participation in the BCEGS program. More information can be found at http://www.isomitigation.com/bcegs/building-code-classification.pdf.

One important issue for Texans is that while certain Texas counties, including Denton County, may adopt a residential building code, at least some Texas counties believe that they lack meaningful enforcement power over those building codes. Without effective enforcement, Texans in the county lose the assurance that their homes are, in fact, constructed to that minimum standard.

Why building code enforcement is essential

Many Texas communities are at risk of severe damage from hurricanes, floods, tornadoes, wildfires, and other disasters. Adoption and effective enforcement of residential building codes creates the first line of defense for Texans against severe weather events. Texans deserve strong, safe and resilient homes for protection of their families and financial security.

State and local jurisdictions have the opportunity—and in some cases, the obligation—to adopt updated building codes and enforce them. However, the adoption of modern, model building codes is only half of the equation. A jurisdiction’s adoption of a building code can be rendered meaningless without effective enforcement. Furthermore, professional and ongoing training and certification of building officials is essential to effective enforcement.

Communities benefit from a favorable BCEGS classification. For example, a favorable BCEGS classification may positively impact jurisdictions in one or more of the following ways:

- Result in better homeowners and commercial insurance rates
- Allow the community to apply for a better class rating in the Community Rating System (CRS), which may in turn result in lower insurance premiums
- Reflect and further incentivize better building practices that strengthen a community’s resilience against disasters

For more information about the BCEGS program, call ISO at (800) 444-4554 or e-mail bcegsupdate@verisk.com.
What are building codes?
Building codes have been in use in the United States for more than 100 years, when major cities began to adopt and enforce building codes in response to large fires in densely populated urban areas. While early building codes were in place to reduce fire risk, today's building codes are the minimum acceptable standards to protect the health, safety and general welfare of building occupants.

Building codes can be classified as either “prescriptive” or “performance” based. Performance codes provide a technical objective which leaves the method of achieving the objective up to the architect/engineer and builder. Prescriptive codes specify the method for designers and builders to achieve the objective. Some model codes, like the International Residential Code (IRC) have both prescriptive and performance based provisions, although the IRC is a prescriptive-oriented code.

What is the process and timeframe for developing model building codes?
The IRC for One- and Two-Family Dwellings is developed by the International Code Council (ICC) through the governmental consensus process. The IRC is revised every 18 months and new editions are published every three years. Most United States jurisdictions that adopt a residential code adopt an edition of the IRC, sometimes with amendments.

Model building codes developed by the ICC, like the IRC, establish minimum regulations for construction. They are a starting point—not a guarantee that a structure is impervious from natural disaster. The analysis contained within the Texas Leadership Toolkit (Toolkit) is based on the notion that modern, model building codes reflect the best available minimum building materials and practices; nonetheless, certain building materials and practices beyond these minimum standards should be considered for optimal resiliency.

Why are building codes important?
Modern, model building codes that are consistently enforced by well-trained professionals are important to becoming a disaster-resilient community. Building codes protect the public health and safety. The increased burden from weak building codes or lax enforcement falls on taxpayers—through property losses, higher insurance premiums and lost economic opportunities. According to the Federal Emergency Management Agency (FEMA), structures built to higher standards are 77 percent less likely to be damaged.

Do stronger building codes make a difference when severe weather strikes?
Modern, model building codes reflect the best available building practices to build to minimum regulations. Homes built to modern, model building codes will have the advantage of better wall bracing, improved roof tie-downs and overall stronger connections. For example, wind-resistant building practices like those included in the 2012 IRC can dramatically improve building performance during hurricanes and tropical storms. Moreover, according to the National Institute of Building Sciences, for every $1 spent to make buildings stronger, the American taxpayer saves $4 in federal disaster assistance.

What is a Certificate of Occupancy and why is it important?
Generally, a certificate of occupancy (C.O.) is a document provided by a city or county upon determination that a structure may be safely occupied for its intended use. It is often required after new construction and changes in occupancy classifications, as well as for other conditions as specified by a jurisdiction. Before a C.O. is issued, compliance with the applicable building code is typically reviewed. Use of a C.O. is an important enforcement tool for a local building official.
Who is responsible for enforcing building codes?
It is the responsibility of state and local jurisdictions to adopt and enforce building codes. Many communities are at risk of severe damage from hurricanes, floods, tornados, wildfires and other disasters. Adoption and effective enforcement of building codes creates a crucial line of defense against severe weather events.

Does it cost more to build to modern, model building codes?
The most cost-effective and efficient means of strengthening buildings is at the time of new construction. Modern, model building codes ensure that new construction takes advantage of continuous innovation in building design, products, methods and technologies. Often, there is only a marginal increase in costs to build better.

Communities with model codes that are well-enforced experience less damage and lower insured losses from severe weather events and rank better on the Building Code Effectiveness Grading Scale (BCEGS). Communities that adopt model codes also compete more effectively for large employers who bring jobs, economic vitality and an overall stronger business climate.

What is the link between discounts on homeowners’ insurance premiums and building codes?
The Texas Windstorm Insurance Association (TWIA) provides windstorm and hail insurance coverage to coastal residents when private insurance companies exclude such coverage from their residential policies. TWIA currently provides this coverage in 14 Texas coastal counties as well as parts of Harris County.

TWIA offers premium discounts ranging from 19% to 33% for meeting or exceeding applicable building codes depending on the location of the insured property and which building code the risk is constructed to meet, including discounts for existing or new homes that:

- have retrofitted all exterior openings such as windows, doors, garage doors and skylights;
- have impact-resistant roof covering; and
- are constructed with an insulating concrete form system.

To learn more, check out the Mitigation Incentives document included in this Toolkit.

Resources

Texas
- Texas Department of Public Safety, Division of Emergency Management, http://www.txdps.state.tx.us/dem/index.htm
- Building Officials Association of Texas, http://www.boatx.org/
  (Texas - www.firewise.org/wildfire-preparedness/be-firewise/success-stories/texas.aspx)
- Texas Association of Regional Councils, http://www.txregionalcouncil.org/
- Texas Department of Insurance, http://www.tdi.texas.gov/

Other
- National Hurricane Center, http://www.nhc.noaa.gov/
- Insurance Services Office (ISO), http://www.iso.com/
- Federal Alliance for Safe Homes (FLASH), http://www.flash.org/
- Federal Emergency Management Agency (FEMA)
  - FEMA Building Sciences Branch: http://www.fema.gov/protecting-homes
  - FEMA Helpline: BuildingScienceHelp@fema.dhs.gov
- International Code Council (ICC)